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ONE HUNDRED FOURTEENTH CONGRESS

## U.S. House of Representatives

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#### MEMORANDUM FOR ALL MEMBERS, OFFICERS, AND EMPLOYEES

FROM: Committee on Ethics  
Charles W. Dent, Chairman  
Linda T. Sánchez, Ranking Member

SUBJECT: Member Participation in Certain Events Taking Place During a National Political Convention

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The purpose of this advisory memorandum is to remind Members about the provision of the House rules that prohibits Member participation at certain events held during a national political convention.<sup>1</sup> The provision provides as follows:

During the dates on which the national political party to which a Member (including a Delegate or Resident Commissioner) belongs holds its convention to nominate a candidate for the office of President or Vice President, the Member may not participate in an event honoring that Member, other than in the capacity as a candidate for such office, if such event is directly paid for by a registered lobbyist under the Lobbying Disclosure Act of 1995 or a private entity that retains or employs such a registered lobbyist.<sup>2</sup>

Under this provision, a Member may not “participate in an event honoring that Member” if the event takes places during a national political convention, other than to participate in the Member’s capacity as a candidate for President or Vice President, and when certain other criteria are met.<sup>3</sup>

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<sup>1</sup> See The Honest Leadership and Open Government Act of 2007, Pub. L. No. 110-81, § 305, 121 Stat. 735, 753 (Sept. 14, 2007).

<sup>2</sup> House Rule 25, cl. 8.

<sup>3</sup> The term “participate” is not defined in the underlying Act of the House rule. In the Committee’s view, the prohibition on participation in the events that are the subject of the provision concerns Member attendance at the event. Members should contact the Committee with any questions regarding whether activities other than attendance may constitute participation in such events.

Members are prohibited from participating in an event where the Member is named, including through the use of any personal title,<sup>4</sup> as an honoree (including as a “special guest”) in any invitations, promotional materials, or publicity for the event. A Member is also prohibited from participating in an event if the Member were to receive, through the Member’s participation in the event, some special benefit or opportunity that would not be available to some or all of the other participants, such as if the sponsor offers the Member an exclusive speaking role or a very prominent ceremonial role.

According to the legislative history of this provision, the restriction set forth above is intended to prevent registered federal lobbyists from directly paying for a party to honor a *specific* Member.<sup>5</sup> Thus, an event that is organized to honor a convention delegation, House committee, or caucus, without naming any specific Member of the delegation, committee, or caucus, or providing any special benefit or opportunity to a particular Member, would be an event that Members may participate in under the rule – provided that, as discussed below, attendance at the event otherwise would be in compliance with the House gift rule.<sup>6</sup> There is no numerical minimum, or maximum, on the size of the delegation or caucus invited to or participating in such an event. Furthermore, a Member would not be prohibited from participating in an event taking place during a national convention if the Member’s name appears, for example, in a listing of the names of the honorary host committee members for the event if that listing includes the names of non-congressional host committee members.

The provision is very specific in prohibiting Member participation in an event that is “directly paid for” by a registered federal lobbyist or a private entity that retains or employs registered federal lobbyists. The fact that a private organization received some of its funding to hold or sponsor an event taking place during a national convention from a registered federal lobbyist or a private entity that retains or employs registered federal lobbyists, by itself, would not disqualify a Member from participating in the organization’s event.

The provision also states that Member participation is prohibited only at certain events taking place “[d]uring the dates” on which a national convention is held. Accordingly, the rule does not prohibit Member participation in an event that takes place on a date other than the dates during which the national convention is held.<sup>7</sup>

It is important to note that the provision does not establish a new type of event for which free attendance may be accepted under the House gift rule. This rule limits Members’ participation in certain events, even if the Members purchase their own tickets. An offer of free

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<sup>4</sup> A Member’s personal titles include Congressman/Congresswoman, Representative, and Member of Congress, as well as any role in House leadership, or service as chair or ranking member of a full committee.

<sup>5</sup> See 153 Cong. Rec. E1759 (daily ed. Aug. 4, 2007) (statement of Rep. John Conyers, Jr.) (“This provision will have the effect of preventing lobbyists or an entity employing such lobbyists from directly paying for a party to honor a specific Member.”).

<sup>6</sup> House Rule 25, cl. 5.

<sup>7</sup> As of the date of this memorandum, the restricted dates are July 18 to 21, 2016, for the Republican convention, and July 25 to 28, 2016, for the Democratic convention. Although these are the currently scheduled dates, these dates are subject to change and the restricted dates will be the actual dates of the conventions.

attendance for an event in which Members may otherwise participate is only an acceptable gift if it satisfies all of the criteria for an exception to the gift rule, for example, a reception, a widely attended event, a charity event, or a fundraising or campaign event sponsored by a political organization, or meeting. As it has in previous Presidential election years, the Committee will be reissuing guidance that addresses the rules and standards relating to gifts received in connection with the national political conventions.

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If you have any questions regarding this guidance, please feel free to contact the Committee's Office of Advice and Education at (202) 225-7103.